

**COLORADO HIGH SCHOOL ACTIVITIES ASSOCIATION
LEGISLATIVE COUNCIL MINUTES
THURSDAY, APRIL 26, 2018**

**RADISSON DENVER SOUTHEAST
3155 S. VAUGHN WAY, AURORA**

CALL TO ORDER

President Jim Lucas called the April 26, 2018 meeting of the CHSAA Legislative Council to order at 8:40 am.

ROLL CALL

Associate Commissioner Tom Robinson called the roll of the members of the Legislative Council as listed below:

LEAGUE	NAME	LEAGUE	NAME
5280	Reed Doughty	Frontier	Eric Hahn
	Kelly Presser		Aaron Riessen
Arkansas Valley	Gary Page	High Plains	Mike Miller
Black Forest	Shawn Graves	Intermountain	Greg Jones
	Ryan Witzel	Jeffco	Jim Hynes
CADA	Craig Denney		Autumn Sereno
	Michael Krueger		Jerry McWhorter
	Leroy Lopez	Lower Platte	Brandon Marquez
CASB	Craig Bailey		Jenny Smock
	Mandy Jackson	Metro	Jeremy Lustik
	Paul Pitton		Scott Yates
	Dustin Sprague	Mile High	Steve Latuda
	Larry Valente		Jason Maguire
CASSA	Dianna Chrisman	North Central	Steve McCracken
	Chris Fiedler	Northern	Chase McBride
	Robert Framel	Patriot	Brad Joens
Centennial	Larry Bull		Steve Longwell
	Ryan Knorr	Pikes Peak	Nick Baker
	Vince Orlando	San Juan	Tracy Hill
Colorado 7	Jim Roedel	Santa Fe	Carl Lindauer
CS Metro 4A	Shelli Miles	South Central	Cherie Toussaint
CS Metro 5A	Chris Noll	Southern Peaks	Kevin Jones
	Andy Parks		Cole Larsen
	Mike Sibley	Southwestern	Randy Powell
Confluence	Zach Carlson	Tri-Peaks	Dina Fuqua
Continental	Tom Brieske		Mike Prusinowski
	John Koslosky	Tri-Valley	Michael Green
	Sean Patterson	Union Pacific	Jeremy Kerns
Denver	Kevin Bendjy	West Central	Ryan Christensen
	Karen Higel	Western Slope	Greg Hawkins
	Kevin Maguire		Klark Kindler
East Metro	Glenda Bates		Jeremy McCormick
	Vic Strouse		Tami Payne
	Rob Varner	YWKC	Bonnie Wallin-Kuntz
Fisher's Peak	Darryl Abeyta		
Front Range	Kevin Clark		
	Ken Denning		
	Bob Gorman		

All members were present except Chris Fiedler and Zach Carlson.

INTRODUCTIONS

Kara Brown, Discovery Canyon, opened with the National Anthem.

President Jim Lucas introduced the members of the Board of Directors: Paul Cain, Mesa County Valley Schools, District 1; Rick Logan, Thompson School District, District 2; Rick Mondt, Briggsdale Schools, District 3; Angie Sanders, Conifer, District 4; Loren Larrabee, Lutheran, District 5; Michael Hawkes, Shining Mountain Waldorf, District 6; Troy Baker, Buena Vista, District 7; Joe Garcia, Antonito, District 8; Richard Hargrove, Springfield Schools, District 9; Kelley Eichman, Welte Education Center, At-Large; Terita Berry, Denver East, At-Large; Wendy Dunaway, CDE representative; Tracey Johnson, Academy District 20, CASB representative; Jeff Durbin, Stratton Schools, CASE; and Alex Halpern, Legal Counsel. Jim Wilson, Colorado State Legislature, was not present.

President Lucas then introduced Parliamentarian Ben Rainbolt and the CHSAA staff; Commissioner Rhonda Blanford-Green, Associate Commissioner Tom Robinson, Assistant Commissioner Bert Borgmann, was not present, Assistant Commissioner Bethany Brookens, Director of Digital Media Ryan Casey, Assistant Commissioner Ernie Derrera, Assistant Commissioner Bud Ozzello, and Assistant Commissioner Jenn Roberts-Uhlig.

OPEN FORUM

Reed Lester, basketball and baseball official, spoke regarding officials pay. Roger Blake, CIF Executive Director, attending to observe, and spoke briefly about Colorado being a leader among state associations. Lobbyist Joan Green spoke about current bills in the Legislature and the success of the Commissioner's meet and greets and Legislative Council breakfast. Joe Hawkins, CEO Planet HS talked about the progress of ArbiterAthlete. MaryRose Kohan introduced Escadar Amemayehu, who gave an abbreviated version of her state championship Original Oratory from the State Speech Tournament.

APPROVAL OF MINUTES OF THE JANUARY 25, 2018 LEGISLATIVE COUNCIL MEETING

It was moved (Karen Higel) and seconded (Randy Powell). The motion passed to approve the minutes of the January 25, 2018 Legislative Council Meeting.

PRESIDENT'S OPENING REMARKS

President Lucas thanked the legislative council, the CHSAA staff, commissioners, media, member school personnel, and audience members for their attendance. He thanked the board members concluding their terms (Paul Cain, Kelley Eichman, Joe Garcia, Loren Larrabee and Rick Logan) for their service and dedication.

He shared that Commissioner Blanford-Green approached the board for the need to put together a handbook committee, who would review all bylaws. Twenty-one people were assembled representing all regions and aspects of CHSAA. The committee spent two days sequestered in mid-February reviewing the bylaws, making proposals in front of you today. Change is not easy for many of us. It is far more uncomfortable to keep where we are than taking steps to make adjustments to improve the current system or look at a different way of thinking. If we are unable to adjust and change to these times and needs, then we limit what we do as an organization. If nothing else, I hope these proposed changes have sparked more dialogue amongst us that is respectful in nature, that we can agree to disagree on something, but at the end of the day, we can all except, move forward, regardless of the outcome or find a better solution. Much has occurred over the year, and it has been daunting and at times seemed fast paced, but a lot of it was needed. Today you will vote on bylaws that

sit in front of you as a legislative committee member. Vote to do what is best for the association, and what is best for the students of Colorado. Make the most of it each day educating our kids, preparing them for the future. No one else gets to do that except the educators, coaches, and administrators in this room. It is an incredible privilege that we get to mold kids, and help them see their future. Good luck in your deliberations.

RULES OF ORDER - PARLIAMENTARIAN

Ben Rainbolt, Parliamentarian, explained the rules of order and voting procedures.

COMMISSIONER'S UPDATE

Commissioner Rhonda Blanford-Green welcomed the legislative council representatives, our gallery, student delegations, and guests. What a great way to start the day. She spoke with Larry Bull at the Sports Medicine Advisory Summit in Indianapolis, and shared how excited she was for today. Today and every Legislative Council Meeting allows the association to chart our course, address our concerns, enhance our policies, and lead on behalf of Colorado activities as well as serving our many stakeholders.

As John Gordon said, "Love the process, and you will love what the process produces". We, this delegation, membership, the board and the staff are the leading authorities for interscholastic participation in the state of Colorado, and being the authorities and experts comes a higher level of responsibility and accountability to those that we have been hired to serve. We owe those that look to us for leadership to lead. We must be respectful of our differences, the levels that each of us have for embracing change, challenges and needs without administering in fear and what ifs that would hamper our ability to move this association to the 21st century. Today, you, the legislative council will consider proposals that speak to the mission and core values of our association. Proposals that are devoid of personal agendas, but embracing the key points of emphasis of educationally based activities. Bylaws that have been revised, tweaked, I say blown up, making them nimble and nuanced enough to empower our Colorado administrators to efficiently and effectively do their jobs with the help of the CHSAA staff. Policy changes that address safety. This is the first time you're ever going to hear from the Sports Medicine Advisory Committee because they are truly a part of what we need to have in front of us to lead us regarding concussion and safety issues. You are also going to have a proposal in front of you about scrimmages, and safety consideration. We're going to talk about competitive equity, again CLOC. We have some things that are going to clarify, NFHS calendar dates, transfers, and again CLOC, educational and relevant messages, first year coaches. Do we want to have the ability to set the expectations for coaches, as well as middle school and junior high support that legislators as well as superintendents, and principals are asking the CHSAA to lead. For those who believe that the bylaw recommendations are a result of top down legislation, I respectfully disagree. We put together a statewide handbook committee. Within that 21-person committee we had representation from every area of the state, and every classification. I came to them with several transfer rules that I thought would work in Colorado, and even my ideas were rebuffed. This was a sequestered group that had the ability to tear apart, converse and decide how and if we wanted to bring proposals forward. I would be remiss today if I did not recognize members of this committee, and thank them for providing direction as we drafted bylaws for this meeting for your consideration. They are the faces and voices of a collaborative association that has long needed to address these issues. As much as there may be some angst and criticism out there, I am proud of this committee. To be sure, we will benchmark our path today. If nothing else, this agenda exemplifies our focus on service, educational leadership, training, coach support, safety, and again, respect for your voices. Thank you to the Board of Directors, and a staff you all know is second to none, and a membership that has allowed me to listen, ask many questions and serve proudly as your commissioner. As an aside, I want to apologize to members of the CADA Board for my report, not for the content, but the tone of my report yesterday. I met with the CADA Board, and believe there is a collaborative effort to serve the association with a singular goal. The AD profession for me I committed to in my past life

here, and as the commissioner, I believe working together we are going to bring CADA more to the forefront because we need you. Commissioners 2017-2018 accomplishments:

- Media breakfast
- Secretary/Administrative Assistant Summit (85)
- Weekly Missives
- CHSAANow (diversified content)
- Reduced internal expenditures
- Technology/Marketing/Handbook/Middle School/Junior High Committees
- Sports Medicine Advisory (LC report/action)
- Legislative Meet and Greet
- Officials Appreciation Week
- with CHSCA Code of Conduct
- with NFHS-distributed 28 AED's (no cost to schools)
- with PCA-parent platform
- Bylaw editing/revision

It has been a busy year but the support has been felt by our office especially myself. Looking forward to a great day.

LEGAL UPDATE

Alex Halpern, Legal Counsel presented the Legal update, which he indicated would be brief as we have had little activity this year. When we get conflicts that rise to the level of requiring attorneys it usually rises out of a transfer. This last year, there were approximately 1800 transfers reviewed by Commissioner Blanford-Green, of which around 1300 were considered automatic, such as 50%, non-participation, or bona fide family move was involved. The additional 500, were hardships, broken homes and mid-year transfers. Of that total, only four went to appeals committees. We've had years before where we have had more than that go to the Board of Directors. The grand total going to legal was none. I can provide services that are advisory rather than conflict related. The association is making good use of legal resources, better use of my time, and ultimately more beneficial for the organization.

I was proud to serve on the bylaw committee. As you can see, a lot of good, hard work came out of that committee. It is visionary rather than being defensive.

TREASURER'S UPDATE

Commissioner Blanford-Green thanked Kenzie Hewson, Director of Finance, for her work on the budget throughout the year. From day one, we began to not only understand the budget, but to also look at ways to limit internal and external expenditures as well as looking at sustainable revenues for the membership. There was a time when we were giving close to half a million dollars back to our membership in refunds, and we need to get back there maybe not in the form of refunds but offsetting costs for your day-to-day operations. I want to give you an idea of where percentages are and where dollars come into the CHSAA, and what areas impact the overall budget. Participation and service fees account for about 21% of our budget, volleyball is about 3%, football about 8% (it used to be a little bit higher, but we, as a membership, eliminated a round of football. When we do that, we don't understand those repercussions, but we probably lost about \$15,000 in revenue just by eliminating one round of playoffs. Those are the things that when committees come to us

with changes and structure, we have to have those conversations. Even when they want to add another layer-facilities, officials, workers, loss of school time must be considered. We are going to communicate those things with you because there can be unintended consequences. Wrestling accounts for about 10%, corporate and promotions 11% (it used to be around 15-16%. I am going to talk about what we are doing to sustain, and we have some marketing ideas to support the membership and help with internal costs as well.) Miscellaneous income is about 12% (includes coaching registration, officials' fees). Basketball is about 16% of our budget. I'll explain how we took a little hit this year with 60% of our revenue coming from basketball. All other sports and activities are about 19% of the total view of the operational budget for the CHSAA. There are a lot of new faces, and I want you to walk away being informed about how the CHSAA budget operates and is impacted. I want to give you an update on participation and member service fees. Kenzie and I have worked out some dates that I believe is going to be favorable for you. Sport and activity declarations will be done through Arbiter. The opening date will be June 1, 2018. Deadlines for declarations will be June 25, 2018. We were having a conversation and I asked her about how the invoicing was done. Last year's information was used to invoice, so this year you will be invoiced based on the activities you are going to be offering. Invoices will be mailed to schools after June 25. If you have financial questions, please reach out to Kenzie. She has been nothing but supportive with the turnover in our schools. 2018-2019 service fees and member service fee will be \$876, participation fees will be \$149 per sports and activities. After meetings with the DAD's and CADA there will be tri-seasonal invoices with Arbiter and will be forwarded to you in the form of a CHSAA participation fee structure.

District and regional playoff income was comparable to the previous year. Good weather always helps. Winter sports income, we were down in basketball and ice hockey. We make those kinds of partnerships by negotiating ticket reduction. We continually negotiate to host our championships in premier facilities. It's a win-win.

Our staff has worked diligently to cut the operational expenses internally and externally between 5-8%, which may not seem like much to you, but this is your expectation of us to be fiscally responsible to your budget. To me that is a goal and a victory for us especially with the new commissioner learning budget, but Kenzie and I have already identified line items for financial monitoring.

We are \$149,000 up from last year at this time.

The projected budget given to the board is very conservative. It is a balanced budget, and we are looking at potentially having \$85,000-\$90,000 less in projected expenses in 2018-2019.

FOUNDATION UPDATE

Mr. Rob Berry, Foundation Chair reported there is approximately \$300,000 in the account. Some of the current projects funded by this account are officials' recruitment and retention, Head, Heart, Heat video series, and the Hall of Fame for the National Federation of High Schools, which is about \$27,000 that we have encumbered this year. He asked the membership to continue to submit applications. The major change this year is the Foundation Game, and we appreciate your supporting that. We will continue to discuss ways to make the foundation sustainable.

NATIONAL FEDERATION AWARDS

National Federation Awards were presented to Coach of the Year for each sport. Section 6 Coach of the Year coaches were recognized as well.

RETIREE RECOGNITION

President Lucas and Commissioner Blanford-Green recognized retiring Cherry Creek Superintendent Harry Bull, and thanked him for his years of service and all he has done for kids and schools in Colorado. All retiring administrators were recognized as well.

Assistant Commissioner Borgmann recognized Colorado Sports Hall of Fame inductees, who are in the Colorado High School Activities Association. Alex Burl, one of the first African American athletes, and one of the first African American coaches in Denver Public Schools, and he was the ground-breaking athlete at Colorado State University; Sam Pagano, long-time Fairview football coach; and Tracy Hill, Ridgway, who serves on our Legislative Council.

CONSTITUTION PROPOSALS

CON 1 – DEFINITION OF MEMBER SCHOOLS

(Board of Directors)

It was seconded (Greg Jones). The motion passed 70-0.

CON 2 – LEAGUE CLARIFICATION

(Board of Directors)

It was seconded (Scott Yates). The motion passed 70-0.

CON 3 – LEGISLATIVE COUNCIL

(Board of Directors)

It was seconded (Steve Latuda). The motion passed 47-23.

CON 4 – BOARD OF DIRECTORS - ADD 810.10

(Board of Directors)

It was seconded (Shelli Miles). The motion passed 70-0.

CON 5 – COMMITTEES - ADD 1000.6

(Board of Directors)

It was seconded (Bob Gorman). The motion passed 68-1.

CON 6 – AMENDMENT OF THE CONSTITUTION

(Board of Directors)

It was seconded (Ryan Christensen). The motion passed 51-19.

ADMINISTRATIVE PROPOSALS

(Requires majority vote of those voting)

ADM 1 – CLASSIFICATION

(Board of Directors)

It was seconded (Mike Prusinowski). The motion passed 56-14.

ADM 2 – DELETE 1510

(Board of Directors)

It was seconded (Rob Varner). The motion passed 70-0.

ADM 3 – Classification, Appeals and League Organizing Committee

(Board of Directors)

It was seconded (Ken Denning). The motion passed 67-2.

ADM 4 – ADD/DELETE QUALIFICATIONS

(Board of Directors)

It was seconded (Michael Krueger). The motion passed 43-26.

ADM 5 – General Eligibility Requirements

(Board of Directors)

It was seconded (Karen Higel). The motion passed 52-18.

ADM 6 – PLAN A – Add Exception (Denver)

It was seconded (Andy Parks). The motion passed 65-5.

ADM 7 – SUMMER SCHOOL WEEK CHANGE (Board of Directors)

It was seconded (Kevin Clark). The motion passed 70-0.

ADM 8 – TRANSFER (Board of Directors)

It was seconded (Larry Bull). The motion passed 55-15.

ADM 9 – ADD EXCEPTION TO 2300.1 (Board of Directors)

It was seconded (Tracy Hill). The motion passed 66-4.

ADM 10 – NO LIVE CONTACT DURING KICKING PLAYS (Board of Directors)

It was seconded (Mike Miller). The motion passed 55-15.

ADM 11 – ASSIGNMENT MEETINGS (Board of Directors)

It was seconded (Shelli Miles). The motion passed 66-4.

ATHLETIC PROPOSALS

ATH 1 – SPORTS SEASONS FOR ALL SPORTS (Board of Directors)

It was seconded (Ryan Christensen). The motion passed 69-1.

ATH 2 – Softball – delete and add to 4010 and 4020 (Board of Directors)

It was seconded (Karen Higel). The motion passed 67-2.

ATH 3 – Track and Field - Delete 4410 (Board of Directors)

It was seconded (Rob Varner). The motion passed 63-6.

ATH 4 – Delete team scheduling of 28 points (Patriot and Centennial Leagues)

It was seconded (Kevin Jones). The motion passed 59-9.

ACTIVITY PROPOSALS

(Requires majority vote of those voting)

ACT 1 – STUDENT LEADERSHIP (Board of Directors)

It was seconded (Shelli Miles). The motion passed 68-0.

JUNIOR HIGH/MIDDLE SCHOOL PROPOSAL

(Requires majority vote of those voting)

JH/MS 1 – JUNIOR HIGH/MIDDLE SCHOOL

(Board of Directors)

It was seconded (Robert Framel). The motion passed 52-15.

ADMINISTRATIVE COMMITTEE REPORTS

Budget Report (Final Reading)

Jeff Durbin, Chairman of the Budget Committee presented the Committee Report. He recognized and thanked the committee. After reviewing the major changes, he moved for adoption of the report. The motion was seconded (Craig Denney). It was put to a vote and passed 69-0.

ADM 4 – Equity

Eddie Hartnett, Chairman of the Equity Committee presented the Committee Report. He recognized and thanked the committee. After reviewing the report, he moved for adoption of the report. The motion was seconded (Greg Jones), and was put to a vote and passed 67-0.

ADM 6 – Sportsmanship

Carl Lindauer, Chairman of the Sportsmanship Committee presented the Committee Report. He recognized and thanked the committee. After reviewing the report, he moved for adoption of the report. The motion was seconded (Ryan Christensen). The report passed 68-1.

ADM 7 – Sports Medicine

Larry Bull, Chairman of the Tournament & Playoff Finance Committee presented the Committee Report. He recognized and thanked the committee. After reviewing the major changes, she moved for adoption of the report. The motion was seconded (Karen Higel). The report was approved 64-5.

ACTIVITY COMMITTEE REPORTS

ACT 1 – Music

In the absence of Chairman Raleigh Eversole, the Music Committee Report was presented by Bethany Brookens. She recognized and thanked the committee. After reviewing the report, she moved for adoption of the report. The motion was seconded (Rob Varner). The report passed 69-0.

ACT 2 – Speech

Christine Jones, Chairman of the Speech Committee presented the Committee Report. She recognized and thanked the committee. After reviewing the major changes, she moved for adoption of the report. The motion was seconded (Brandon Marquez). The motion passed 68-0.

ACT 2a – Schools move to Festival from Tournament

(Northern and Tri-Valley)

It was seconded (Craig Bailey). The proposal was put to a vote and passed 66-4.

ATHLETIC COMMITTEE REPORTS

ATH 1a – 2A Baseball District Assignments

(Santa Fe League)

Committee report failed to get a second to open.

S 2 – Basketball

Sean O'Donnell, Chairman of the Basketball Committee presented the Committee Report. He recognized and thanked the committee. After reviewing the major changes, he moved for adoption of the report. The motion was seconded (Jim Roedel). The report was put to a vote and passed 67-1.

ATH 2a – 3A will play full consolation bracket

(Intermountain League)

Amendment failed to get a second.

S 8 – Ice Hockey

Larry Bull, Chairman of the Ice Hockey Committee presented the Committee Report. He recognized and thanked the committee. After reviewing the major changes, he moved for adoption of the report. The motion was seconded (Mike Sibley). The report passed 68-0.

ATH 8a – A 19 game regular season schedule

(Western Slope/4A Pikes Peak/4A & 5A CS Metro Leagues)

Proposal was removed as no proposal was presented for 23 games.

S 10 – Skiing

Tami Payne, Chair of the Skiing Committee presented the Committee Report. She recognized and thanked the committee. After reviewing the major changes, she moved for adoption of the report. The motion was seconded (Craig Denney). The report passed 68-0.

S 13 – Spirit

Kylie Russell, Chair of the Spirit Committee presented the Committee Report. She recognized and thanked the committee. After reviewing the report, she moved for adoption of the report. The motion was seconded (Cole Larson). Under V. Co-ed should also reflect 4A/5A. The report passed 68-0.

S 14 – Swimming & Diving

Scott Cohen, Chair of the Swimming Committee presented the Committee Report. He recognized and thanked the committee. After reviewing the major changes, he moved for adoption of the report. The motion was seconded (Karen Higel). The report passed 64-5.

S 16 – Track & Field

Darryl Abeyta, Chair of the Track & Field Committee presented the Committee Report. He recognized and thanked the committee. After reviewing the report, he moved for adoption of the report. The motion was seconded (Autumn Sereno). There was a motion to strike letter A. After some discussion, the motion passed 47-18. There was a motion to accept the report as amended and passed 68-0.

ATH 16a – The format for league meets is at the discretion of the site host (Southwestern League)

It was seconded (Craig Bailey). The proposal was put to a vote and passed 57-13.

ATH 17a – Use the 3A-5A Regional and State format for 2A -Volleyball (Santa Fe League)

There was a motion to open the Volleyball Committee Report. It was seconded (Brandon Marquez). It was approved to open the report 48-16. The proposal passed 49-20. It was seconded (Jenny Smock) to close the report. It was approved to close the report 65-2.

It was seconded (Craig Bailey). The proposal was put to a vote and passed 57-13.

S 18 – Wrestling

Vince Massey, Chair of the Wrestling Committee presented the Committee Report. He recognized and thanked the committee. After reviewing the major changes, he moved for adoption of the report. After some discussion, Ernie Derrera indicated he would make corrections in the report. The motion was seconded (Shelli Miles). The report passed 68-1.

NOMINATIONS – BOARD OF DIRECTORS

The Legislative Council will elect representatives at the April meeting from nominations received at the January meeting.

Representatives to be replaced (4 year terms)

Replacement for District 1 (San Juan, Southwestern, Western Slope) from the Western Slope League as per the rotation schedule to replace Paul Cain will be Luke DeWolfe, Athletic Director, Steamboat Springs High School.

Representative for District 2 (Centennial, Frontier, Northern, Tri-Valley) from the Northern League as per the rotation schedule to replace Rick Logan (retiring 2018) will be Chase McBride, Athletic Director, Niwot High School (2-year term. No vote in April necessary).

Replacement for District 5 (Confluence, Denver, Metropolitan) from the Confluence League as per the rotation schedule to replace Loren Larrabee will be Femi Alao, Athletic Director, DSST-Green Valley Ranch High School.

Replacement District 8 (Black Forest, Fisher's Peak, Intermountain, Southern Peaks) from the Black Forest League will be Don Steiner, Athletic Director, Evangelical Christian Academy.

ADJOURNMENT

There being no further business before the Legislative Council the meeting was adjourned at 12:50 pm.